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amendment of the written statement, a new issue will have to be framed by the trial Court (possibly after permitting the plaintiffs to file a replication in reply to the amended written statement), and that the petitioner may then like to lead evidence on the new issue on which the burden has to be on the defendant. Mr. S. P. Goyal states that he is giving a categorical and irrevocable undertaking to the Court under explicit instructions from his client, that she would not lead any evidence on the issue which, might be framed by the trial Court on account of the amendment claimed by her, and that the evidence already led by her on the remaining issues may also be read by the Court in support of the new plea and on the issue based thereon. In this situation, the question of delay also does not arise. The evidence already led by the defendant-petitioner shall be read as her evidence on the new plea. The plaintiffs have yet to lead evidence in rebuttal. They would be at liberty to adduce any additional evidence to rebut the evidence already led by the defendant which may be relevant to the new plea in addition to the evidence in rebuttal which they have otherwise to lead.

(10) This revision petition is accordingly allowed and the application of the petitioner for amendment of her written statement is granted in terms of what is already stated above conditional on her paying a sum of Rs. 100 as costs to the opposite party. The costs of the revision petition shall be costs in the suit. The parties are directed to appear before the trial Court on February 21, 1972.

N. K. S.

## ESTATE DUTY REFERENCE

Before D. K. Mahajan and Prem Chand Jain, JJ.

THE CONTROLLER OF ESTATE DUTY, PUNJAB, HARYANA, J&K,
HIMACHAL PRADESH AND CHANDIGARH, PATIALA,—Applicant.

## Versus

M. L. MANCHANDA, FARIDABAD TOWNSHIP.—Respondent.

Estate Duty Reference No. 1 of 1970.

January 24, 1972.

Estate Duty Act (XXXIX of 1953)—Sections 5 and 6—Property owned by a husband standing benami in the name of his wife—whether liable to the levy of estate duty on the death of the wife.

Held, that a benamidar for all intents and purposes is an owner of property and his ownership is only subject to the overriding title of the true owner. He can pass title to third person and if that person has no knowledge of the benami nature of his title, he acquires a good title even against the real owner. According to section 6 of the Estate Dute Act, 1953. the property which a deceased person at the time of his death is competent to dispose of is deemed to pass on his death. Where a property of which the husband is the true owner, stands in the name of the wife as benamidar, there is nothing to prevent her any time before her death to transfer) the same. The legal title against the entire world excepting the true owner vests in her and she has thus the right to dispose of that property. Hence such a property shall be deemed to pass on her death and would, therefore, be liable to the levy of estate duty under section 5 of the Act.

(Paras 9 and 12)

Reference under Section 64(1) of the Estate Duty Act, 1953 made by the Income-tax Appellate Tribunal (Delhi Bench),—vide his order dated 24th January, 1969 for opinion to this Hon'ble Court in R.A. No. 1535 of 1967-68 in E.D.A. No. 32 of 1966-67 on the following question of law:

- "Whether on the facts and in the circumstances of the case the Tribunal was right in law in excluding the value of the property in question from the assessment holding that the deceased was not competent to dispose of the same and that it did not pass on her death?
- D. N. Awasthy, Advocate with B. S. Gupta, Advocate, for the applicant
  - D. D. Verma and R. N. Narula, Advocate, for the respondent.

## JUDGMENT.

Judgment of this Court was delivered by :-

Mahajan.J.—This reference has arisen under the Estate Duty Act, 1953 (Act No. 34 of 1953) (hereinafter to be referred to as the Act). The Income-tax Appellate Tribunal, Delhi Bench 'C' has referred the following question of law for our opinion:—

"Whether on the facts and in the circumstances of the case, the Tribunal was right in law in excluding the value of the property in question from the assessment holding that the deceased was not competent to dispose of the same and that it did not pass on her death?"

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- (2) So far as the facts are concerned, there is no dispute, though the learned counsel for the accountable person sought to contend that there was some controversy as to facts. The dispute relates to the estate of Savitri Devi. She died on the 17th of November, 1963. On the date of her death, there were two properties which stood in her name. These properties were evaluated at Rs. 1,63,200/- by the Assistant Controller of Estate Duty.
- (3) The accountable person is the husband of the deceased, Shri M.L. Manchanda. The property is situate at Faridabad. Initially, it consisted of the plots, Nos. 5-C/1 and 5-C/2 measuring 800 square yards. These plots were allotted to the husband subject to the approval of the Development Board. The allotment was approved by the Board. Later on, the accountable person requested the Faridabad Development Board to transfer the said plots to his wife. This request was accepted subject to the condition that the sum of Rs. 1408/3/be first deposited. This amount was so deposited and by his letter, dated 30th April, 1956, the accountable person requested that the said plots be transferred in the name of his wife. Later on, the Assistant Settlement Officer addressed a communication to the lady if she wanted the leasehold rights to be converted into freehold rights. This communication was accepted and the amount demanded was paid by the accountable person, who, later on, with his own money constructed a house of which only the ground floor portion was intially put up. This building was then let out to the Oriental Bank of Commerce Ltd. at a rent of Rs. 600/- per month by the accountable person and with the amounts so recovered, it is stated trat the acocuntable person constructed the upper storey as well. The income of rent was also taxed in the hands of the accountable person for the assessment years 1961-62 and onwards. There is also a declaration by the accountable-person dated 1st of November, 1963, to the effect that he is the owner of the plots as well as the house, though they stood in the name of his wife. This declaration is signed by the wife and also the son. On the basis of this declaration some moneys were advanced by the Bank.
- (4) On the death of the wife, as already stated, the property which stood in her name and of which admittedly the owner was the husband was sought to be included in the estate of the deceased for purposes of the levy of estate duty under section 5 of the Act. The plea of the husband that he was the real owner of the property and the wife was a mere benamidar and so the property could not be

treated of the wife was rejected on the basis of section 6 of the Act which is in the following terms:—

- "Property which the deceased was at the time of his death competent to dispose of shall be deemed to pass on his death."
- Controller of Estate Duty met with no success. A further appeal was filed to the Income-tax Appellate Tribunal under section 63 of the Act. The Tribunal allowed the appeal and held that the case did not fall under section 6 of the Act. An application was made to the Tribunal for a statement of the case to this Court under section 64(1) of the Act. This application was granted and the question of law already referred to has been referred.
- (6) The contention of the learned counsel for the Department is that the Tribunal has gone wrong in holding that the property in dispute is not to be deemed to be the property of the deceased under section 6 of the Act inasmuch as the deceased was not the real owner of the property. It was the husband of the deceased who was the owner. The learned counsel for the Department does not challenge the finding of fact recorded by the Tribunal, namely that:
  - "This evidence, in our opinion, proves to the hilt that the accountable person purchased the two plots in question with his own money in the *benami* name of his wife and that he thereafter constructed a building thereon with his own money. We, therefore, hold that the accountable person is the real owner of this property."

What emerges from this finding is that the wife is a benamidar inasmuch as the property was acquired in her name and the husband is the real owner, for the entire money for acquiring the property as well as for constructing the building on the plot emanated from his pocket. However, the question has to be settled on the language of section 6.

(7) It will be proper at this stage to refer to the contention of the learned counsel for the accountable person that the wife was not a benamidar at all and at no point of time any title in the property passed to the wife. Curiously enough, this was not a case which was

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ever set up before the Assistant Controller or the Zonal Appellate Controller or the Tribunal. The case proceeded on the short ground that the property had been acquired in the name of the wife but the consideration for the same had proceeded from the husband and thus the husband was the real owner of the property, and the wife was merely a Benamidar. We also proceed on this short basis.

(8) To say the least, the matter is not res integra. There are three direct decisions bearing on the point but only one was cited before the Tribunal. The one that was cited before the Tribunal is Smt. Shantabhai Jadhav v. Controller of Estate Duty (1) The other two are, Smt. Denabai Boman Shah v. Controller of Estate Duty, A.P. (2) and Aloke Mitra v. Controller of Estate Duty (3). In all these cases, the property was acquired benami and yet in the hands of the benamidar it was treated as his estate on death. This was done particularly in view of the clear language of section 6 of the Act. Reference may also be made to the decision of the Supreme Court in Sree Meenakshi Mills Ltd. v. Commissioner of Income-tax (4) wherein their Lordships, while comparing a benami transaction with a snam transaction observed as follows:—

"The fundamental difference between these two classes of transactions is that whereas in the former there is an operative transfer resulting in the vesting of title in the transferee, in the latter there is none such, the transferor continuing to retain the title notwithstanding the execution of the transfer deed."

(7) This also highlights the fact that a benamidar for all intents and purposes is an owner of property and his ownership is only subject to the overriding title of the true owner. He can pass title to a third person and if that third person has no knowledge of the benami nature of his title, he acquires a good title even against the real owner. Therefore, in the light of the observations above, one has to examine the validity of the reasoning of the Tribunal.

<sup>(1) 51</sup> I.T.R. Estate Duty Supp.

<sup>(2) 66</sup> I.T.R. 385.

<sup>(3) 82</sup> I.T.R. 430.

<sup>(4)</sup> A.I.R. 1957 S.C. 49.

(10) The Tribunal while deciding against the Department and reversing the decision of the Assistant Controller as well as of the Zonal Appellate Controller observed as follows:—

"The question that now arises for our consideration is whether the value of this property is liable to be included in the estate of deceased simply because the allotments of the two vacant plots were made in the name of his wife. The question for our ultimate decision is whether the deceased can be said to have the power to dispose of this property during her life-time simply because the property stood in her name. The learned Advocate for the accountable person argued that it was impossible to contend that the deceased had power to dispose of the property simply because the property was allotted or stood in her name. He referred to the time-honoured dictum of law that a person cannot transfer title to a property which he did not possess. When the deceased did not hold any right, title or interest in this property, he argued how she could have disposed of the said property and even if she executed a sale deed or any other deed in respect thereof how she could have transferred a valid title thereunder. He pointed out that the power of owner of a property to transfer the property does not depend upon the property having been purchased in his name or the property standing in his name but depend upon his ownership of the property. According to him, there is no provision or principle of law which disqualifies the real owner of property from disposing of the property simply because it does not stand in his name or it has not been acquired in his name. Similarly he argued that there is no provision or principle of law which authorises a benamidar to pass a valid title with reference to a property simply because the property has been purchased in his name or that the property stands in his name. We are not at all impressed by the contention of the revenue that the deceased had power to dispose of the property because the allotments were made in her favour or that the property stood. in her name in Govenment record. As she did not possess any title to the property, she could not have passed any title to the purchaser. Even if she had executed any sale deed it would not have found the real owner of the property. It is in the circumstances impossible to hold that she had the power to dispose of this property during her lifetime."

- (11) As already observed, if the legal propositions that have been set out above and which are backed by the opinion of the Supreme Court, are kept in view, the falsity of the reasoning of the Tribunal would become apparent.
- (12) This brings us to the examination of the language of section 6. All that this section says is that the property which the deceased at the time of his death was competent to dispose of shall be deemed to pass on his death. Irrespective of the fact that the husband was of the property. there the true owner was nothing prevent the wife a minute before her death to transfer the property. The legal title against the entire world excepting the true owner, vested in her and she had thus the right to dispose of that right, and once that right is conceded, the property shall be deemed to pass on her death and would, therefore, be liable to the levy of estate duty under section 5 of the Act. From this conclusion, there is no possible escape.
- (13) For the reasons recorded above, we answer the question referred to us in the negative, that is, in favour of the Department and against the assessee. However, we propose to make no order as to costs.

B. S. G.

## FULL BENCH

Before R. S. Narula, Man Mohan Singh Gujral and Rajindra Nath Mittal, JJ.

LALIT BEHARI,—Petitioner.

Versus

SANT LAL,—Respondent.

Civil Revision No. 183 of 1972.

February 5, 1974.

East Punjab Urban Rent Restriction Act (III of 1949)—Section 13(3)(a) (iii)—Rented premises becoming unsafe and unfit for human habitation—Landlord of such premises—Whether can claim eviction of the tenant